



DIGEST OF HB 1083 (Updated March 20, 2003 2:33 PM - DI 75)

Citations Affected: IC 24-5; IC 34-30.

**Synopsis:** Regulation of commercial electronic mail. Provides that a person may not initiate or assist in the transmission of a commercial electronic mail message from a computer located in Indiana or to the electronic mail address of an Indiana resident if the message: (1) uses a third party's Internet domain name without permission of the third party; (2) otherwise misrepresents or obscures any information in identifying the point of origin or the transmission path of the electronic mail; or (3) contains false or misleading information in the subject line. Requires a person that sends unsolicited commercial electronic mail to place certain information in the subject line of the electronic mail and remove the electronic mail address of a person who requests to be removed from the sender's electronic mail lists. Authorizes an interactive computer service to block the receipt or transmission through its service of such electronic mail. Provides that the recipient of an unsolicited commercial electronic mail or an internet service provider has a right of action against the sender of an electronic mail message that violates the statute but not against an internet service provider and other persons involved in the transmission of the electronic mail message.

Effective: July 1, 2003.

# Weinzapfel, Welch, Austin, Brown T, Heim, Pierce

(SENATE SPONSORS — FORD, SIMPSON)

January 7, 2003, read first time and referred to Committee on Technology, Research and Development.

January 23, 2003, amended, reported — Do Pass.

January 28, 2003, read second time, amended, ordered engrossed.

January 29, 2003, engrossed.

January 30, 2003, read third time, passed. Yeas 95, nays 0.

SENATE ACTION February 11, 2003, read first time and referred to Committee on Economic Development

Technology.
March 17, 2003, reported favorably — Do Pass.
March 20, 2003, read second time, amended, ordered engrossed.



First Regular Session 113th General Assembly (2003)

PRINTING CODE. Amendments: Whenever an existing statute (or a section of the Indiana Constitution) is being amended, the text of the existing provision will appear in this style type, additions will appear in this style type, and deletions will appear in this style type.

Additions: Whenever a new statutory provision is being enacted (or a new constitutional provision adopted), the text of the new provision will appear in **this style type**. Also, the word **NEW** will appear in that style type in the introductory clause of each SECTION that adds a new provision to the Indiana Code or the Indiana Constitution.

Conflict reconciliation: Text in a statute in *this style type* or *this style type* reconciles conflicts between statutes enacted by the 2002 Regular or Special Session of the General Assembly.

# ENGROSSED HOUSE BILL No. 1083

A BILL FOR AN ACT to amend the Indiana Code concerning trade regulation.

Be it enacted by the General Assembly of the State of Indiana:

	SECTION 1. IC 24-5-22 IS ADDED TO THE INDIANA CODE AS
	A NEW CHAPTER TO READ AS FOLLOWS [EFFECTIVE JULY
,	1, 2003]:

### **Chapter 22. Deceptive Commercial Electronic Mail**

- Sec. 1. As used in this chapter, "assist the transmission" means to provide substantial assistance or support that enables a person to formulate, compose, send, originate, initiate, or transmit a commercial electronic mail message when the person providing the assistance knows or consciously avoids knowing that the initiator of the commercial electronic mail message is engaged or intends to engage in a practice that violates this chapter.
- Sec. 2. (a) As used in this chapter, "commercial electronic mail message" refers to an electronic mail message sent to promote the sale or lease of real property, goods, or services.
- (b) The term does not include an electronic mail message to which an interactive computer service provider has attached an advertisement in exchange for free use of an electronic mail

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1	account, if the sender has agreed to such an arrangement.
2	Sec. 3. As used in this chapter, "electronic mail address" means
3	a destination, commonly expressed as a string of characters, to
4	which electronic mail may be sent or delivered.
5	Sec. 4. (a) As used in this chapter, "initiate the transmission"
6	refers to the action by the original sender of an electronic mail
7	message.
8	(b) The term does not include an action by any intervening
9	interactive computer service that handles or retransmits the
10	message.
11	Sec. 5. (a) As used in this chapter, "interactive computer
12	service" means an information service, a system, or an access
13	software provider that provides or enables computer access to a
14	computer server by multiple users.
15	(b) The term includes the following:
16	(1) A service or system that provides access to the Internet.
17	(2) A system operated or services offered by a library, a
18	school, a state educational institution (as defined in
19	IC 20-12-0.5-1), or a private college or university.
20	Sec. 6. As used in this chapter, "Internet domain name" refers
21	to a globally unique, hierarchical reference to an Internet host or
22	service, assigned through centralized Internet naming authorities,
23	comprising a series of character strings separated by periods, with
24	the right most string specifying the top of the hierarchy.
25	Sec. 7. (a) For purposes of this section, a person knows that the
26	intended recipient of a commercial electronic mail message is an
27	Indiana resident if that information is available, upon request,
28	from the registrant of the Internet domain name contained in the
29	recipient's electronic mail address.
30	(b) Subsection (c) applies only to a commercial electronic mail
31	message that:
32	(1) uses a third party's Internet domain name without
33	permission of the third party;
34	(2) otherwise misrepresents or obscures any information in
35	identifying the point of origin or the transmission path of the
36	commercial electronic mail message; or
37	(3) contains false or misleading information in the subject
38	line.
39	(c) A person may not initiate or assist in the transmission of a
40	commercial electronic mail message described in subsection (b):
41	(1) from a computer located in Indiana; or
12	(2) to an electronic mail address that the sender



1	(A) knows; or
2	(B) has reason to know;
3	is held by a resident of Indiana.
4	Sec. 8. A person may not do any of the following:
5	(1) Send unsolicited commercial electronic mail and fail to use
6	"ADV:" as the initial four (4) characters in the subject line of
7	the electronic mail. This subdivision does not apply if any of
8	the following apply:
9	(A) The sender of the electronic mail has a current
10	business relationship with the recipient of the electronic
11	mail.
12	(B) The sender of the electronic mail is an organization
13	using the electronic mail to communicate with its
14	members.
15	(C) The sender of the electronic mail is an organization
16	using the electronic mail to communicate exclusively with
17	the organization's employees or contractors, or both.
18	(2) Send unsolicited commercial electronic mail and fail to use
19	"ADV:ADLT" as the first eight (8) characters in the subject
20	line of the electronic mail if the unsolicited commercial
21	electronic mail is any of the following:
22	(A) The unsolicited commercial electronic mail contains a
23	solicitation for the sale or lease of services or tangible or
24	intangible personal or real property that may not be
25	purchased, leased, or possessed by a minor under Indiana
26	law.
27	(B) The unsolicited commercial electronic mail contains a
28	solicitation for an extension of credit.
29	(C) The unsolicited commercial electronic mail contains
30	matter that is harmful to minors under Indiana law.
31	(3) Send unsolicited commercial electronic mail and fail to
32	provide a means for the recipient easily and at no cost to the
33	recipient to remove the recipient's name from the sender's
34	electronic mail address lists.
35	(4) Send unsolicited commercial electronic mail to a recipient
36	who has asked the sender to remove the recipient's electronic
37	mail address from the sender's electronic mail address lists.
38	(5) Provide to a third person the electronic mail address of a
39	recipient who has asked the sender to remove the recipient's
40	electronic mail address from the sender's electronic mail
41	address lists. This subdivision applies to a third person who is
42	a part of the sender's business organization. This subdivision



1	does not prohibit providing a recipient's electronic mail
2	address to a third person for the sole purpose of inclusion of
3	the electronic mail address on a do-not-mail list.
4	Sec. 9. (a) An interactive computer service may, upon its own
5	initiative, block the receipt or transmission through its service of
6	any commercial electronic mail message that it reasonably believes
7	is or will be sent in violation of this chapter.
8	(b) An interactive computer service is not liable for any action
9	voluntarily taken in good faith to block the receipt or transmission
10	through its service of any commercial electronic mail message that
11	it reasonably believes is or will be sent in violation of this chapter.
12	Sec. 10. (a) The following have a right of action against a person
13	who initiates or assists the transmission of a commercial electronic
14	mail message that violates this chapter:
15	(1) A person who receives the commercial electronic mail
16	message.
17	(2) An interactive computer service that handles or
18	retransmits the commercial electronic mail message.
19	(b) This chapter does not provide a right of action against:
20	(1) an interactive computer service;
21	(2) a telephone company; or
22	(3) a CMRS provider (as defined by IC 36-8-16.5-6);
23	whose equipment is used to transport, handle, or retransmit a
24	commercial electronic mail message that violates this chapter.
25	(c) It is a defense to an action under this section if the defendant
26	shows by a preponderance of the evidence that the violation of this
27	chapter resulted from a good faith error and occurred
28	notwithstanding the maintenance of procedures reasonably
29	adopted to avoid violations of this chapter.
30	(d) If the plaintiff prevails in an action filed under this section,
31	the plaintiff is entitled to the following:
32	(1) An injunction to enjoin future violations of this chapter.
33	(2) Compensatory damages equal to any actual damage
34	proven by the plaintiff to have resulted from the initiation of
35	the commercial electronic mail message. If the plaintiff does
36	not prove actual damage, the plaintiff is entitled to
37	presumptive damages of five hundred dollars (\$500) for each
38	commercial electronic mail message that violates this chapter
39	and that is sent by the defendant:
40	(A) to the plaintiff; or
41	(B) through the plaintiff's interactive computer service.
42	(3) The plaintiff's reasonable attorney's fees and other



action. (e) A person outside Indiana who: (1) initiates or assists the transmission of a commercial	
electronic mail message that violates this chapter; and (2) knows or should know that the commercial electronic mail message will be received in Indiana;	
submits to the jurisdiction of Indiana courts for purposes of this	
chapter.  SECTION 2. IC 34-30-2-96.5 IS ADDED TO THE INDIANA CODE AS A <b>NEW</b> SECTION TO READ AS FOLLOWS	
[EFFECTIVE JULY 1, 2003]: Sec. 96.5. IC 24-5-22-9 (Concerning	
the action of an interactive computer service in blocking the receipt	
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# COMMITTEE REPORT

Mr. Speaker: Your Committee on Technology, Research and Development, to which was referred House Bill 1083, has had the same under consideration and begs leave to report the same back to the House with the recommendation that said bill be amended as follows:

Page 4, delete lines 9 through 13, begin a new paragraph and insert:

- "Sec. 10. (a) The following have a right of action against a person who initiates or assists the transmission of a commercial electronic mail message that violates this chapter:
  - (1) A person who receives the commercial electronic mail message.
  - (2) An interactive computer service that handles or retransmits the commercial electronic mail message.
- (b) This chapter does not provide a right of action against an interactive computer service that handles or retransmits a commercial electronic mail message that violates this chapter.
- (c) If the plaintiff prevails in an action filed under this section, the plaintiff is entitled to the following:
  - (1) An injunction to enjoin future violations of this chapter.
  - (2) Compensatory damages equal to any actual damage proven by the plaintiff to have resulted from the initiation of the commercial electronic mail message. If the plaintiff does not prove actual damage, the plaintiff is entitled to presumptive damages of five hundred dollars (\$500) for each commercial electronic mail message that violates this chapter and that is sent by the defendant:
    - (A) to the plaintiff; or
    - (B) through the plaintiff's interactive computer service.
  - (3) The plaintiff's reasonable attorney's fees and other litigation costs reasonably incurred in connection with the action."

and when so amended that said bill do pass.

(Reference is to HB 1083 as introduced.)

HASLER, Chair

Committee Vote: yeas 12, nays 0.



# **HOUSE MOTION**

Mr. Speaker: I move that House Bill 1083 be amended to read as follows:

Page 4, between lines 33 and 34, begin a new paragraph and insert:

- "(d) A person outside Indiana who:
  - (1) initiates or assists the transmission of a commercial electronic mail message that violates this chapter; and
  - (2) knows or should know that the commercial electronic mail message will be received in Indiana;

submits to the jurisdiction of Indiana courts for purposes of this chapter.".

(Reference is to HB 1083 as printed January 24, 2003.)

WEINZAPFEL

### HOUSE MOTION

Mr. Speaker: I move that House Bill 1083 be amended to read as follows:

Page 4, line 16, delete "against an" and insert "against:

- (1) an interactive computer service;
- (2) a telephone company; or
- (3) a CMRS provider (as defined by IC 36-8-16.5-6);

whose equipment is used to transport, handle, or retransmit"

Page 4, line 17, delete "interactive computer service that handles or retransmits".

(Reference is to HB 1083 as printed January 24, 2003.)

WEINZAPFEL

#### HOUSE MOTION

Mr. Speaker: I move that House Bill 1083 be amended to read as follows:

Page 4, between lines 18 and 19, begin a new paragraph and insert:

"(c) It is a defense to an action under this section if the defendant shows by a preponderance of the evidence that the violation of this chapter resulted from a good faith error and occurred notwithstanding the maintenance of procedures

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# reasonably adopted to avoid violations of this chapter.".

Page 4, line 19, delete "(c)" and insert "(d)".

(Reference is to HB 1083 as printed January 24, 2003.)

WEINZAPFEL

C O P



# COMMITTEE REPORT

Mr. President: The Senate Committee on Economic Development and Technology, to which was referred House Bill No. 1083, has had the same under consideration and begs leave to report the same back to the Senate with the recommendation that said bill DO PASS.

(Reference is made to House Bill 1083 as reprinted January 29, 2003.)

FORD, Chairperson

Committee Vote: Yeas 6, Nays 0.

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# SENATE MOTION

Mr. President: I move that Senator Simpson be added as cosponsor of Engrossed House Bill 1083.

**FORD** 

#### SENATE MOTION

Mr. President: I move that Engrossed House Bill 1083 be amended to read as follows:

Page 3, delete lines 18 through 27, begin a new line block indented and insert:

- "(2) Send unsolicited commercial electronic mail and fail to use "ADV:ADLT" as the first eight (8) characters in the subject line of the electronic mail if the unsolicited commercial electronic mail is any of the following:
  - (A) The unsolicited commercial electronic mail contains a solicitation for the sale or lease of services or tangible or intangible personal or real property that may not be purchased, leased, or possessed by a minor under Indiana law.
  - (B) The unsolicited commercial electronic mail contains a solicitation for an extension of credit.
  - (C) The unsolicited commercial electronic mail contains matter that is harmful to minors under Indiana law.".

(Reference is to EHB 1083 as printed March 18, 2003.)

**FORD** 



